

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00 USIE-00

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SAM-01 SP-02 SS-15 TRSE-00 NSC-05 ERDE-00 /083 W
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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4387

SECDEF WASHDC IMMEDIATE

INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 5959

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJECT: MBFR: OPTION III: APPROPRIATE DEFINITION OF COMMON CEILING:

SPC MEETING NOVEMBER 3

REFS: A) USNATO 5920 DTG 301800Z OCT 75; B) STATE 258977 DTG
010022Z NOV 75;

SUMMARY: SPC ON NOVEMBER 3 AGREED TO SEVERAL DRAFTING CHANGES ON
APPROPRIATE DEFINITION OF COMMON CEILING IN ACCORD WITH US POSITIONS.
HOWEVER, NETHERLANDS HAD DIFFICULTIES WITH THE SENTENCE IN THE
POSITION PAPER ON SEEKING AN UNDERSTANDING WITH THE EAST ON THE
LEVEL OF THE COMMON CEILING, AND WITH WHAT SHOULD BE IN THE GUIDANCE
ON THIS POINT.

ACTION REQUESTED: SEE PARA 10 BELOW. END SUMMARY

1. DISCUSSION OF APPROPRIATE DEFINITION OF THE COMMON CEILING AT
NOVEMBER 3 SPC MEETING FOCUSSED ON LAST TIC OF PARA 1 OF THE DRAFT
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GUIDANCE, AND PARA 3 OF THE DRAFT POSITION PAPER. FOR EASE OF
REFERENCE, THE TEXTS OF THESE TWO PARAS AT THE OUTSET OF THE MEETING,
WERE AS FOLLOWS. (PARENTHESES REPRESENT SQUAIRE BRACKETS.)

2. BEGIN TEXT OF LAST TIC OF PARA 1 OF DRAFT GUIDANCE

(- IN ADDITION TO THE COLLECTIVE COMMON CEILING FOR GROUND FORCE MANPOWER WHICH MIGHT BE SET AT APPROXIMATELY 700,000 MEN, THE ALLIES PROPOSE TO COMBINE WITH THIS FIGURE THAT OF AIR MANPOWER IN THE AREA OF REDUCTIONS IN SUCH A WAY THAT IT WOULD RESULT IN A COMBINED COLLECTIVE COMMON CEILING WHICH MIGHT BE SET AT APPROXIMATELY 900,000 MEN ON EITHER SIDE, AND WITHIN WHICH THE COLLECTIVE COMMON CEILING ON GROUND FORCE MANPOWER WOULD BE MAINTAINED. THE ALLIED NEGOTIATORS SHOULD MAKE IT CLEAR TO THE EAST THAT THIS PROPOSAL DOES NOT ALTER THE POSITION THAT THE ALLIES WILL NOT (ACCEPT AGREED) (ENTER INTO AN AGREEMENT REQUIRING) REDUCTIONS OF ALLIED AIR MANPOWER. (AN UNDERSTANDING WOULD BE SOUGHT IN PHASE I ON THE LEVELS AT WHICH THE COLLECTIVE COMMON CEILING TO BE COMPLETED IN PHASE II WOULD BE SET). (WHEN APPROPRIATE, THE ALLIED NEGOTIATORS SHOULD TELL THE OTHER SIDE THAT THE FOREGOING IS PROPOSED HAVING IN MIND THAT THERE IS AN APPROXIMATE PARITY IN AIR FORCE MANPOWER BETWEEN THE TWO SIDES.)) END TEXT OF LAST TIC OF PARA 1 OF DRAFT GUIDANCE

3. BEGIN TEXT OF PARA 3 OF THE DRAFT POSITION PAPER

(3. BOTH SIDES SHOULD UNDERTAKE A COMMITMENT TO THE ESTABLISHMENT AS THE GOAL OF THE NEGOTIATIONS OF APPROXIMATE PARITY IN GROUND FORCES IN THE FORM OF A COMMON COLLECTIVE CEILING, APPROPRIATELY DEFINED IN PHASE I, ON OVERALL GROUND FORCE MANPOWER ON EACH SIDE IN THE AREA OF REDUCTIONS, TO BE COMPLETED IN PHASE II. THE ALLIES INDICATED THAT THIS COMMON COLLECTIVE CEILING MIGHT BE SET AT APPROXIMATELY 700,000 SOLDIERS ON EACH SIDE. NOW THE ALLIES ARE OFFERING TO ADD TO THIS FIGURE THAT OF AIR MANPOWER IN THE AREA OF REDUCTIONS IN SUCH A WAY THAT IT WOULD RESULT IN A COMBINED COLLECTIVE COMMON CEILING APPROPRIATELY DEFINED IN PHASE I, WHICH MIGHT BE SET AT APPROXIMATELY 900,000 MEN ON EITHER SIDE, AND WITHIN WHICH THE COLLECTIVE COMMON CEILING ON GROUND FORCE MANPOWER WOULD BE MAINTAINED(1). THE TERM "APPROPRIATELY DEFINED IN PHASE I" MEANS THE FOLLOWING:
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THE ALLIES SHOULD INSIST THAT A PHASE I AGREEMENT SHOULD CONTAIN A CLEAR UNDERSTANDING AS TO THE LEVELS OF US AND SOVIET GROUND FORCE PERSONNEL AND OF US AND SOVIET GROUND PLUS AIR FORCE PERSONNEL IN THE AREA OF REDUCTIONS. THEY SHOULD SEEK A COMMON UNDERSTANDING WITH THE EAST ON THE AGGREGATE LEVELS OF GROUND FORCE PERSONNEL AND OF GROUND PLUS AIR FORCE PERSONNEL OF BOTH SIDES IN THE AREA OF REDUCTIONS FOLLOWING THE PHASE I REDUCTIONS. IN THE COURSE OF PHASE I NEGOTIATIONS (, AND SUBJECT TO LATER COUNCIL GUIDANCE ON THIS POINT), THE ALLIES SHOULD IN ADDITION SEEK A COMMON UNDERSTANDING WITH THE EAST AS TO THE (PRECISE) NUMERICAL LEVEL OF THE COMMON COLLECTIVE CEILING TO BE REACHED FOLLOWING THE PHASE II REDUCTIONS. (THE AGREEMENT WITH THE EAST ON THE COLLECTIVE CHARACTE OF A COMMON CEILING HAS TO

INCLUDE AGREEMENT ON THE COLLECTIVE NATURE OF THE REDUCTION
COMMITMENTS.))

BEGIN FOOTNOTE;

(1) THE ALLIES HAVE ALREADY MADE CLEAR TO THE EAST, UNDER SEPARATE
COUNCIL GUIDANCE, THAT THE AGGREGATE AIR MANPOWER TOTALS OF THE
TWO SIDES ARE VERY CLOSE, THOUGH WITH A SLIGHT WARSAW PACT
SUPERIORITY. (THE RELEVANT GUIDANCE, CONTAINED IN ANNEX C TO
C-M(74)63(FINAL) OF 14TH OCTOBER, 1974, REMAINS IN FORCE.)
END TEXT OF PARA 3 OF DRAFT POSITION PAPER

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4. FRG REP (HOYNCK) SAID FRG COULD NOW AGREE, IN THE LAST TIC OF
PARA 1 OF THE DRAFT GUIDANCE, TO THE PHRASE "ENTER INTO AN
AGREEMENT REQUIRING". THUS "ACCEPT AGREED" DROPS OUT, AND THE
SENTENCE IS UNBRACKETED.

5. US REP (MOORE) STATED THAT THE US COULD NOW ACCEPT THE
BRACKETED UK PHRASE IN THE FOOTNOTE TO PARA 3 OF THE DRAFT
POSITION PAPER, IF THIS WOULD ENABLE BELGIUM TO DROP THE FINAL
BRACKETED SENTENCE IN LAST TIC OF PARA 1 OF THE DRAFT GUIDANCE RE
APPROXIMATE PARITY IN AIR FORCE MANPOWER. UK REP (BAILES)
WELCOMED US WILLINGNESS TO ACCEPT THIS SOLUTION, AND HOPED IT
WOULD ENABLE BELGIM TO DROP THE SENTENCE IN QUESTION. BELGIAN REP
(BURNY) THANKED THE US FOR ITS EFFORT TO FIND A SOLUTION, AND
HOPED HE WOULD HAVE NEW GUIDANCE BY THE THURSDAY MEETING.

6. SPC ACCEPTED THE FIRST TWO SENTENCES PROPOSED BY FRG IN PARA 2, REF A, I. E. REPLACING IN PARA 3 OF THE DRAFT POSITION PAPER THE FIRST TWO SENTENCES AFTER THE PHRASE "THE TERM 'APPROPRIATELY SECRET

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DEFINED IN PHASE I' MEANS THE FOLLOWING". FRG REP PROPOSED, IN THE FINAL UNBRACKETED SENTENCE OF PARA 3 OF THE DRAFT POSITION PAPER, PUTTING THE WORDS "COMMON COLLECTIVE CEILING" IN THE PLURAL. US REP SAID HE WAS SURE THIS SUGGESTION WOULD NOT CAUSE PROBLEMS (WE SHALL ACCEPT THIS CHANGE AT THE NEXT MEETING, PER REF B).

7. UK REP SAID UK COULD AGREE TO THE SUGGESTED US AMENDMENT TO THE UK VERSION OF THE FINAL UNBRACKETED SENTENCE IN PARA 3 OF THE DRAFT POSITION PAPER, WHICH WOULD READ: "IN THE COURSE OF PHASE I NEGOTIATIONS, AND SUBJECT TO LATER COUNCIL GUIDANCE ON THIS POINT, THE ALLIES SHOULD IN ADDITION SEEK A COMMON UNDERSTANDING WITH THE EAST AS TO THE PRECISE NUMERICAL LEVEL OF THE COMMON COLLECTIVE CEILINGS TO BE REACHED FOLLOWING THE PHASE II REDUCTIONS." UK REP SAW NO PROBLEM WITH PUTTING "CEILING" IN THE PLURAL PER FRG REQUEST.

8. HOWEVER, NETHERLANDS REP WAS CONCERNED THAT THE US PHRASE "AND SUBJECT TO LATER COUNCIL GUIDANCE ON THIS POINT" COULD BE INTERPRETED AS MEANING THAT THE WHOLE ISSUE OF WHETHER THE AHG SHOULD SEEK AN UNDERSTANDING ON THE LEVEL OF THE COMMON CEILING IN PHASE I WAS LEFT OPEN, PENDING A FURTHER NAC DECISION. HE WAS CONCERNED THAT THIS PHRASE DID NOT CLEARLY INDICATE THAT THE LATER COUNCIL GUIDANCE WAS NEEDED ONLY ON THE "PRECISE NUMERICAL LEVEL" ON WHICH AHG SHOULD SEEK UNDERSTANDING WITH THE EAST. THE CHAIRMAN (JUNG) SUGGESTED THAT THE DUTCH POINT MIGHT BE MET BY PUTTING THE REFERENCE TO COUNCIL ACTION LATER IN THE SENTENCE, PERHAPS ALONG THE FOLLOWING LINES: "IN THE COURSE OF PHASE I NEGOTIATIONS, THE ALLIES SHOULD IN ADDITION SEEK A COMMON UNDERSTANDING WITH THE EAST AS TO THE PRECISE NUMERICAL LEVEL - EVENTUALLY TO BE DECIDED BY THE COUNCIL - OF THE COMMON COLLECTIVE CEILINGS TO BE REACHED FOLLOWING THE PHASE II REDUCTIONS".

9. NETHERLANDS REP ALSO NOTED THAT US REP HAD STATED AT LAST MEETING THAT THE US COULD ACCEPT SOME SENTENCE IN THE FINAL TIC OF PARA 1 OF THE DRAFT GUIDANCE TO ENABLE AHG WHEN APPROPRIATE TO TAKE THE ACTION CALLED FOR BY THE LANGUAGE IN PARA 3 OF THE DRAFT POSITION PAPER, BUT PREFERRED A REPETITION IN THE DRAFT GUIDANCE OF THE FINAL UNBRACKETED SENTENCE OF PARA 3 OF THE POSITION PAPER, RATHER THAN THE PRESENT BRACKETED UK SENTENCE ON THIS POINT IN THE LAST TIC IN PARA 1 OF THE DRAFT GUIDANCE SECRET

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("AN UNDERSTANDING WOULD BE SOUGHT IN PHASE I ON THE LEVELS AT

WHICH THE COLLECTIVE COMMON CEILING TO BE COMPLETED IN PHASE II WOULD BE SET."). HE POINTED OUT THAT REPEATING THE SENTENCE FROM THE DRAFT POSITION PAPER IN THE DRAFT GUIDANCE WOULD GIVE THE AHG NOTHING TO SAY ON THIS POINT UNTIL THE COUNCIL HAD TAKEN THE FURTHER ACTION ENVISAGED BY THAT SENTENCE. US REP NOTED THAT THE AHG COULD NOT TAKE ACTION UNTIL THE COUNCIL HAD DECIDED ON THE PRECISE LEVEL OF THE COMMON CEILING. UK REP SUGGESTED ON A PERSONAL BASIS AMENDING THE PRESENT BRACKETED UK SENTENCE IN THE FINAL TIC OF PARA 1 OF THE DRAFT GUIDANCE TO BEGIN: "AN UNDERSTANDING WOULD EVENTUALLY BE SOUGHT IN PHASE I, ETCMZM (COMMENT: THE ISSUE WHICH NETHERLANDS REP WAS TRYING TO GET AT HERE IS WHETHER THE ALLIES SHOULD ON INTRODUCTION OF OPTION III PUT THE OTHER SIDE ON NOTICE THAT THE ALLIES WOULD EVENTUALLY SEEK AN UNDERSTANDING IN PHASE I ON THE LEVEL OF THE COMMON CEILING. AT THE TIME THE UK WAS MAINTAINING THAT THE ALLIES SHOULD REQUIRE AN AGREEMENT IN PHASE I ON BOTH THE LEVEL OF THE COMMON CEILING AND ON DATA, THE DUTCH MAINTAINED THAT THE ALLIES COULD NOT IMPOSE SUCH A REQUIREMENT LATER IN PHASE I, WITHOUT GIVING THE OTHER SIDE SOME ADVANCE NOTICE IN INITIAL PRESENTATION.)

10. ACTION REQUESTED: IN TIME FOR SPC MEETING THURSDAY, NOVEMBER 6:

A) GUIDANCE ON CHAIRMAN'S SUGGESTION IN PARA 8 ABOVE RE PLACING OF THE REFERENCE TO COUNCIL ACTION IN THE SENTENCE ON SEEKING AN UNDERSTANDING WITH THE EAST ON NUMERICAL LEVEL OF COMMON COLLECTIVE CEILINGS;

B) GUIDANCE, IN LIGHT OF COMMENT IN PARA 9 ABOVE, ON US VIEW OF WHAT IF ANYTHING AHG NEEDS TO TELL THE EAST IN INITIAL PRESENTATION ABOUT WHAT IS SOUGHT IN PARA 3 OF THE DRAFT POSITION PAPER, AND GUIDANCE ON UK REP'S SUGGESTED AMENDMENT OF BRACKETED UK SENTENCE IN FINAL TIC OF PARA 1 OF THE DRAFT GUIDANCE.
STREATOR

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